# Causal Inference with Panel Data Lecture 2: Synthetic Control and Extensions

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25 August 2021

# Today's Plan

- The synthetic control method: a review
- Alternative algorithms
- Next lecture
  - The interactive fixed effect model
  - The matrix completion method
  - Diagnostics
  - Bayesian multi-factor models

# The Synthetic Control Method (SCM)

### SCM: Basic Idea

- J + 1 units in periods  $1, 2, \ldots, T$ ; one treated "1", J controls
- Region "1" is exposed to the intervention after period  $\mathcal{T}_0$
- We aim to estimate the effect of the intervention on Region "1"



- Athey and Imbens (2016): "[a]rguably the most important innovation in the policy evaluation literature in the last 15 years."
- A combo of many innovations
  - Take advantage of pre-treatment outcomes
  - Use cross-sectional instead of temporal correlations in data
  - Construct a convex combination of donors to construct a counterfactual
  - Reserve some pre-treatment periods for testing

# Difference-in-Differences (DiD)





$$Y_{it} = \tau_{it} D_{it} + \theta'_t Z_i + \xi_t + \frac{\lambda'_i f_t}{\xi_t} + \varepsilon_{it}$$

or

$$\begin{cases} Y_{it}(0) &= \theta'_t Z_i + \xi_t + \lambda'_i f_t + \varepsilon_{it} \\ Y_{it}(1) &= Y_{it}^0 + \tau_{it} \end{cases}$$

- Suppose there are R time-varying signals  $f_t$  out there
- Each unit (e.g. country, participant) picks up a fixed linear combination of these signals based on factor loadings λ<sub>i</sub>
- Since these "confounders" are evidenced in the pre-treatment outcomes for both treated and controls, we can try to use this information to "balance on" these confounders
- We will discuss the model-based approach later

#### **Theoretical Justification**

$$egin{array}{rll} Y_{it}(0)&=& heta_t'Z_i+\xi_t+\lambda_i'f_t+arepsilon_{it}\ Y_{it}(1)&=&Y_{it}^0+ au_{it} \end{array}$$

- Let  $W = (w_2, \ldots, w_{J+1})'$  with  $w_j \ge 0$  and  $w_2 + \cdots + w_{J+1} = 1$ .
- Let  $\bar{Y}_i^{\kappa_1}, \dots, \bar{Y}_i^{\kappa_M}$  be M > R linear functions of pre-intervention outcomes
- Suppose that we can choose  $W^*$  such that:

$$Z_1 = \sum_{j=2}^{J+1} w_j^* Z_j, \quad \bar{Y}_1^k = \sum_{j=2}^{J+1} w_j^* \bar{Y}_j^k, \ k \in \{K_1, \dots, K_M\}$$

• When  $T_0$  is large, an approximately unbiased estimator of  $\tau_{1t}$  is:

$$\widehat{\tau}_{1t} = Y_{1t} - \sum_{j=2}^{J+1} w_j^* Y_{jt}, \quad t \in \{T_0 + 1, \dots, T\}$$

#### Implementation

- Let X<sub>1</sub> = (Z<sub>1</sub>, \$\vec{Y}\_1^{K\_1}, \dots, \$\vec{Y}\_1^{K\_M}\$)'\$ be a (k × 1) vector of pre-intervention characteristics for the treated and X<sub>0</sub>, a (k × J) matrix, for the controls.
- The vector  $W^*$  is chosen to minimize  $||X_1 X_0W||$ , subject to our weight constraints.
  - We consider  $||X_1 X_0 W||_V = \sqrt{(X_1 X_0 W)' V(X_1 X_0 W)}$ , where V is some  $(k \times k)$  symmetric and positive semidefinite matrix.
  - Various ways to choose V (subjective assessment of predictive power of X, regression, minimize MSPE, cross-validation, etc.).

### Example: Proposition 99 on Cigarette Consumption

- In 1988, California first passed comprehensive tobacco control legislation (cigarette tax, media campaign etc.)
- Using 38 states that had never passed such programs as controls



Cigarette Consumption: CA and the Rest of the U.S.

### Example: Proposition 99 on Cigarette Consumption

- In 1988, California first passed comprehensive tobacco control legislation (cigarette tax, media campaign etc.)
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Cigarette Consumption: CA and Synthetic CA

	Cal	ifornia	Average of	
Variables	Real	Synthetic	38 control states	
Ln(GDP per capita)	10.08	9.86	9.86	
Percent aged 15-24	17.40	17.40	17.29	
Retail price	89.42	89.41	87.27	
Beer consumption per capita	24.28	24.20	23.75	
Cigarette sales per capita 1988	90.10	91.62	114.20	
Cigarette sales per capita 1980	120.20	120.43	136.58	
Cigarette sales per capita 1975	127.10	126.99	132.81	

*Note:* All variables except lagged cigarette sales are averaged for the 1980-1988 period (beer consumption is averaged 1984-1988).

# Smoking Gap Between CA and Synthetic CA



# Smoking Gap for CA and 38 Control States



(All States in Donor Pool)

# Smoking Gap for CA and 34 Control States



(Pre-Prop. 99 MSPE  $\leq$  20 Times Pre-Prop. 99 MSPE for CA)

# Smoking Gap for CA and 29 Control States



(Pre-Treatment MSPE  $\leq 5$  Times Pre-Treatment MSPE for CA)

# Smoking Gap for CA and 19 Control States





#### Ratio Post-Treatment MSPE to Pre-Treatment MSPE

(All 38 States in Donor Pool)



post/pre-Proposition 99 mean squared prediction error

# Limitations

- Algorithmic
  - Deal with one treated unit at a time
  - Deal with one outcome at a time
  - Slow to implement and sometimes difficult to find a solution
  - Allow too much user discretion, e.g. cherry-picking  $\bar{Y}_i^k$  results in over-rejection (Ferman et al. 2017)
- Inference
  - Permutation inference and sensitivity analysis, (e.g. Hahn and Shi 2016; Firpo et al. 2017; Chernochukov 2017)
  - Inflated precision with nonstationary data (Cattaneo et al. 2019)
- Identification
  - My opinion: intrinsically, a method based on strict exogeneity (fixed timing)

# **Alternative Algorithms**

- Panel methods can be characterized into three broad groups:
  - DiD:  $\Delta Y^{\text{post}} \Delta Y^{\text{pre}}$
  - Matching: on both pre-treatment outcomes and other covariates
  - SCM: For each treated unit, a "synthetic control" is constructed as a weighted average of control units s.t. the weighted average matches pre-treatment outcomes and covariates
- Doudchenko & Imbens (2016) provide a framework to nest existing approaches and estimators

#### Notation

- *N* + 1 units observed for *T* periods, with a subset of treated units (for simplicity, unit 1) treated from *T*<sub>0</sub> + 1 and onwards
- Treatment :  $D_{i,t} = \mathbb{1}_{i=1 \land t \in T_0+1,...,T}$
- Potential outcomes for unit 0 define the treatment effect: τ<sub>0,t</sub> := Y<sub>0,t</sub>(1) − Y<sub>0,t</sub>(0) for t = T<sub>0</sub> + 1,..., T
- Observed outcome:  $Y_{i,t}^{obs} = Y_{i,t}(D_{i,t})$

$$\begin{split} \mathbf{Y}^{\text{obs}} &= \begin{bmatrix} \mathbf{Y}_{\text{t, pre}}^{\text{obs}} & \mathbf{Y}_{\text{t, post}}^{\text{obs}} \\ \mathbf{Y}_{\text{c, pre}}^{\text{obs}} & \mathbf{Y}_{\text{c, post}}^{\text{obs}} \end{bmatrix} = \begin{bmatrix} \mathbf{Y}_{\text{t, pre}}(0) & \mathbf{Y}_{\text{t, post}}(1) \\ \mathbf{Y}_{\text{c, pre}}(0) & \mathbf{Y}_{\text{c, post}}(0) \end{bmatrix} \qquad (N+1) \times \mathcal{T} \\ \mathbf{Y}(0) &= \begin{bmatrix} \mathbf{Y}_{\text{t, pre}}(0) & ? \\ \mathbf{Y}_{\text{c, pre}}(0) & \mathbf{Y}_{\text{c, post}}(0) \end{bmatrix} = \begin{bmatrix} \mathbf{Y}_{\text{t, pre}}(0) & ? \\ \mathbf{Y}_{\text{c, pre}}(0) & \mathbf{Y}_{\text{c, post}}(0) \end{bmatrix} \end{split}$$

Relative magnitudes of T and N might dictate whether we impute the missing potential outcome ? using this or this comparison

- N ≫ T<sub>0</sub>, Y(0) is "tall", and red comparison becomes appealing relative to blue. So matching methods are attractive.
- *T*<sub>0</sub> ≫ *N*, **Y**(0) is "fat", and matching becomes infeasible. So it might be easier to estimate blue dependence structure.
- Finally, if  $T_0 \approx N$ , regularization strategy for limiting the number of control units that enter into the estimation of  $Y_{1, T_0+1}(0)$  may be important

• Focus on last period. Many estimators impute  $Y_{1,T}(0)$  with the linear structure

$$\widehat{Y}_{1, \mathcal{T}}(0) = \mu + \sum_{i=1}^{n} \omega_i \cdot Y_{i, \mathcal{T}}^{\mathsf{obs}}$$

while differ in how  $\mu$  and  $\omega$  are chosen as a function of  $\mathbf{Y}_{c, \text{ post}}^{obs}$ ,  $\mathbf{Y}_{t, \text{pre}}^{obs}$ ,  $\mathbf{Y}_{c, \text{ pre}}^{obs}$ 

- Impose four constraints
  - 1. No Intercept:  $\mu = 0$ . Stronger than Parallel trends in DiD.
  - 2. Adding up :  $\sum_{i=1}^{n} \omega_i = 1$ . Common to DiD, SCM.
  - Non-negativity: ω<sub>i</sub> ≥ 0 ∀ i. Ensures uniqueness via 'coarse' regularisation + precision control. Negative weights may improve out-of-sample prediction.
  - 4. Constant Weights:  $\omega_i = \bar{\omega} \forall i$
- DiD imposes 2-4;
- SCM imposes 1-3: "convex hull" (no extrapolation)

- Negative weights
  - If treated units are outliers on important covariates, allowing negative weights may improve fit
  - Bias reduction: negative weights increase bias-reduction rate
- When  $N \gg T_0$ , (1-3) alone might not result in a unique solution. Choose by
  - Matching on pre-treatment outcomes: one good control unit is better than synthetic one comprised of disparate units
  - Constant weights: implicit in DiD
- Given many pairs of  $(\mu, \omega)$ , prefer values s.t.
  - Synthetic control unit is similar to treated units in terms of lagged outcomes
  - Low dispersion of weights
  - Few control units with non-zero weights (sparsity)

### Case for Nonconvex or Negative Weights



#### Hollingsworth and Wing (2020)

# **Re-Expressing Existing Methods**

### DiD

- Assume (2-4)
- Fix  $\omega^{\text{did}} = \frac{1}{N}$
- $\widehat{\mu}^{\text{did}} = \frac{1}{T_0} \sum_{s=1}^{T_0} Y_{0,s} \frac{1}{NT_0} \sum_{s=1}^{T_0} \sum_{i=1}^{N} Y_{i,s}$

#### SCM

- Assume (1-3): convex hull
- For  $M \times M$  PSD diagonal matrix **V**

$$\begin{split} & (\widehat{\omega}, \widehat{\mu}) = \arg\min_{\substack{\omega, \mu}} \{ (\mathbf{X}_t - \mu - \omega' \mathbf{X})' \mathbf{V} (\mathbf{X}_t - \mu - \omega' \mathbf{X}) \} \\ & \widehat{\mathbf{V}} = \arg\min_{\mathbf{V} = \text{diag}(v_1, \dots, v_M)} \{ (\mathbf{Y}_{t, \text{ pre}} - \widehat{\omega}' \mathbf{Y}_{c, \text{ pre}})' (\mathbf{Y}_{t, \text{ pre}} - \widehat{\omega}' \mathbf{Y}_{c, \text{ pre}}) \} \end{split}$$

# **Constrained Regression**

• Assume (1-3): convex hull

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- Controls as regressors
- Solve

$$\hat{\omega}^{constr} = rgmin_{\omega} \sum_{t \leq T_0} (Y_{1t} - \omega' Y_{Ct})^2$$
  
s.t. $\sum_{i \in C} \omega_i = 1$  and  $\omega_i \geq 0, \forall i \in C$ 

• Limitation:  $T_0 > N$ 

### Hsiao et al. (2012)

- Controls as regressors
- Bottom-up approach: search for the best 1, then the best 2, then the best 3 ... (greedy)
- Optimize the weights after taking out the intercepts

$$\begin{split} \left(\hat{\mu}^{\text{subset}}, \hat{\omega}^{\text{subset}}\right) &= \argmin_{\mu, \omega} \sum_{t \leq T_0} (Y_{1t} - \mu - \omega' Y_{Ct})^2 \\ \text{s.t.} \sum_{i \in \mathcal{C}} \mathbf{1}_{\omega_i \neq 0} \leq k \end{split}$$

 $\bullet\,$  Weights can be negative and do not need to add up to 1

### The Optimization Problem

#### Ingredients of objective function

• Balance: difference between pre-treatment outcomes for treated and linear-combination of pre-treatment outcomes for control

• 
$$\|\mathbf{Y}_{t, \text{ pre}} - \mu - \omega' \mathbf{Y}_{c, \text{ pre}}\|_2^2 = (\mathbf{Y}_{t, \text{ pre}} - \mu - \omega' \mathbf{Y}_{c, \text{ pre}})'(\mathbf{Y}_{t, \text{ pre}} - \mu - \omega' \mathbf{Y}_{c, \text{ pre}})$$

• Sparse and small weights:

$$\begin{aligned} (\widehat{\mu}^{en}, \widehat{\omega}^{en}) &= \arg\min_{\mu, \omega} \ Q(\mu, \omega | \mathbf{Y}_{t, \text{ pre}}, \mathbf{Y}_{c, \text{ pre}}; \lambda, \alpha) \\ \text{where} \quad Q(\mu, \omega | \mathbf{Y}_{t, \text{ pre}}, \mathbf{Y}_{c, \text{ pre}}; \lambda, \alpha) &= \| \mathbf{Y}_{t, \text{ pre}} - \mu - \omega' \mathbf{Y}_{c, \text{ pre}} \|_2^2 \\ &+ \lambda \left( \frac{1 - \alpha}{2} \| \omega \|_2^2 + \alpha \| \omega \|_1 \right) \end{aligned}$$

- sparsity :  $\|\omega\|_1$
- magnitude:  $\|\omega\|_2$
- tuning parameters:  $\lambda, \alpha$

# Revisiting ADH California smoking example



Model	$\sum_i \omega_i$	$\mu$	$\widehat{\tau}$	s.e.
Original Synth	1	0	-22.1	16.1
Constrained	1	0	-22.9	12.8
Elastic Net	.55	18.5	-26.9	16.8
Best Subset	.32	37.6	-31.9	20.3
Diff-in-Diff	1	-14.4	-32.4	18.9

## **Example: German Reunification**



## Robbins et al. (2017)

• SCM can be reinterpreted as an algorithm to achieve mean-balancing

$$\min_{\mathbf{w}_{C}} L(\mathbf{w}_{C})$$
  
s.t. 
$$\sum_{i \in \mathcal{T}} q_{i} \mathbf{Y}_{i, pre} = \sum_{j \in \mathcal{C}} w_{j} \mathbf{Y}_{j, pre}$$

in which  $q_i$  is the base weight for treated unit i

• A popular choice for the loss function is the opposite of entropy, which is the Kullback-Leibler divergence between the distributions of the base weights and solution weights:

$$L(\mathbf{w}_{\mathcal{C}}) = -\sum_{i \in \mathcal{C}} w_i log(w_i/q_i)$$

• We will revisit this idea in Lecture 4

	SCM	CstrReg	Hsiao	ElasNet	IPW	Bal
Intercept shift			$\checkmark$	$\checkmark$	$\checkmark$	(√)
Weights add up to 1	$\checkmark$	$\checkmark$				$\checkmark$
Non-negative weights	$\checkmark$	$\checkmark$			$\checkmark$	$\checkmark$
Allow short $T_0$	$\checkmark$					$\checkmark$
Multiple treated units					$\checkmark$	$\checkmark$
Computational efficiency		$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$

- Alternatively, we can adopt an outcome model-based approach
- Recall that ADH (2010) use a factor-augmented model to motivate the SCM:  $Y_{it}(0) = \theta'_t Z_i + \xi_t + \frac{\lambda'_i f_t}{\xi_t} + \varepsilon_{it}$
- What if we take the model more seriously? Next lecture.

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